

JEFFERSON COUNTY, ALABAMA
AMERICAN RESCUE PLAN ACT



RECOVERY PLAN 2024

TABLE OF CONTENTS

SECTION ONE

Executive Summary	02
Uses of Funds	04
Overview - Uses of Funds	05

SECTION TWO

Promoting Equitable Outcomes	07
Community Engagement	09
Labor Practices	11

SECTION THREE

Use of Evidence	12
Table of Expenses by Expenditure Category	14
Performance Report	15

SECTION FOUR

Project Inventory	16
Reference Sources	29

EXECUTIVE SUMMARY

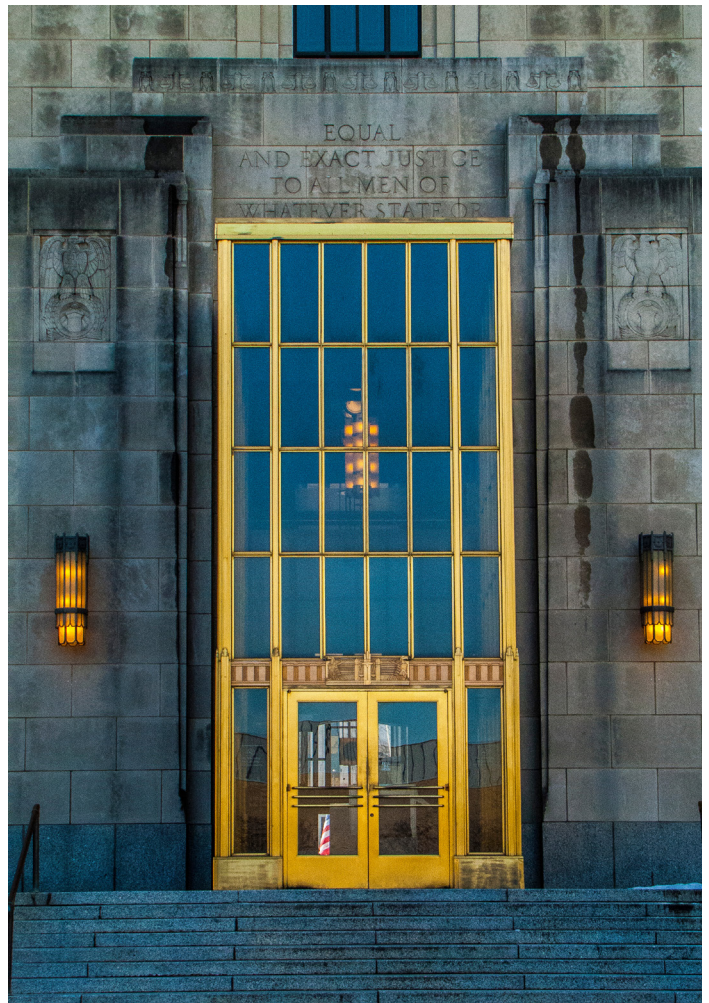
Infrastructure and Resiliency are the Focus in 2024 Recovery Plan

The 2023-2024 ARPA/SLFRF reporting period has been a watershed year for Jefferson County with many new projects coming online and even more being completed and closed out. As the general obligation period for ARPA/SLFRF funding begins to draw to a close, Jefferson County has worked diligently toward the goal of fully obligating funds to projects benefiting the communities they serve.

The 2023-2024 ARPA/SLFRF Recovery Plan reporting period (July 1, 2023 – June 30, 2024) has been a pivotal time for The Jefferson County Commission in its utilization of ARPA/SLFRF grant funds. In the most recent Recovery Plan reporting period, the County has utilized ARPA/SLFRF grant funds to plan and implement major infrastructure projects in wastewater management, clean water transmission, and stormwater water management. Additionally, support for local fire, and emergency medical services, including ambulance purchases, communications enhancements and assistance to organizations providing EMS training programs have been made with ARPA/SLFRF grant funds. The County has also continued to enhance its support for affordable housing through home safety repairs and rehabilitations that have been ongoing throughout the ARPA/SLFRF grant period. The County has also continued to fund programs and projects benefiting local non-profit entities.

The Project inventory section of the 2023-2024 Recovery Plan details projects in progress and those not yet begun, including projections on implementation for those not started and performance accomplishments for those in progress.

More information about the projects that have begun since the issuance of the previous Recovery Plan report can be found in the Project Inventory section of this document. For supplemental information or questions regarding the 2023-2024 Jefferson County Recovery Plan report, please contact County Manager Cal Markert at markertc@jccal.org.



EXECUTIVE SUMMARY - CONTINUED

ARPA/SLFRF Historical Context

House Resolution (H.R.) 1319, referred to as the American Rescue Plan Act (ARPA) of 2021 (2), has provided the Jefferson County Commission the funding necessary to aid in its mission to aid citizens, local nonprofits, and other agencies in responding and recovering from the COVID-19 pandemic. This legislation, ARPA, sought to address the damages done by the public health emergency that began in early 2020. In the legislation, broad appropriation applications were set to ensure states, counties, tribal governments, and other eligible entities received ample financial support to address the negative impacts caused and exacerbated by the COVID-19 pandemic.



One significant component of HR 1319 was creating the State and Local Coronavirus Fiscal Recovery Fund (SLFRF) program, which includes over \$350 billion in direct and flexible financial assistance to state, local, and tribal governments over several years. On March 11, 2021, HR 1319 was signed into law by President Joseph Biden, officially starting the federal disbursement process under the direction of the U.S. Treasury.

Jefferson County was awarded a total allocation of \$127,920,085 to be dispersed in two tranches, one in May 2021 and the other a year later. Funds must be obligated or approved for expenditure no later than December 31, 2024, and expended no later than December 31, 2026, providing a total of 5 years for recipients to expend their entire award. The authority and final approval for project allocation falls under the five-member Jefferson County Commission.

On December 2, 2021, the Jefferson County Commission (by resolution) created its initial priorities for the allocation of its \$127,920,085 ARPA/SLFRF award. On February 17, 2022, the Commission added to its initial priority plan to include additional projects and programs. With some exceptions, these two resolutions remain the mainstay of the Commission's plan to utilize ARPA/SLFRF grant funds. Obligation of remaining funds is scheduled to occur by December 31, 2024. Projects are approved on a per project basis while County Departments and Boards create proposals to be deliberated on by the County Commissioners at a later date. Cumulative obligations of ARPA/SLFRF funds by the Jefferson County Commission reached a total of \$94,702,689.70 in the reporting period of July 1, 2023 to June 30, 2024, funding a variety of programs and projects. This represents 74.04% of the County's total ARPA/SLFRF allocation of \$127.9 million obligated to date.

USES OF FUNDS

2023-24 Building for the Future

The US Treasury's Final Rule for the Coronavirus State and Local Fiscal Recovery Fund, its updates, FAQs, and supplemental guides have identified many ways ARPA/SLFRF dollars can support state, local, and tribal governments working to reduce, respond to, and create a solid foundation for continued recovery and resiliency for the future from lingering adverse health and economic impacts due to the COVID-19 pandemic. The US Treasury recognizes that funds provided are critical for state, local, and tribal governments to respond to the public health emergency and allow for broad use of financial assistance for recovery efforts. The US Treasury has identified several major expenditure categories that recipients must use to categorize projects.

In general, The Final Rule dictates that projects will address the public health emergency, negative economic repercussions from the pandemic, services to disproportionately affected populations, and infrastructure needs, according to the US Treasury's eligible use of funds guidance. As part of its general guidance, recipients are also encouraged to prioritize the use of ARPA/SLFRF funds for projects aimed at underserved communities.

In using the funds made available through their ARPA/SLFRF allocation, the Jefferson County Commission performs a detailed analysis of every project expenditure request. The Commission applies guidance derived from the U.S. Treasury Final Rule and its subsequent updates, FAQs, and guides to assist in determining the eligibility of each project and entity to receive ARPA/SLFRF grant funds. With all due diligence the Commission allocates funds within the US Treasury's specified categories for the use of ARPA/SLFRF grant funds.

During the current Recovery Plan reporting period, the Jefferson County Commission has obligated funds to address negative economic impacts (EC2), and infrastructure (EC5). The following project list represents obligated funds based on applicable expenditure categories. These projects and programs aim to address the economic fallout from the pandemic, support healthy outcomes for Jefferson County communities, provide infrastructure improvements for clean water and sewer projects, among many other areas, together, focused on a wide-reaching approach to recovery from the COVID-19 pandemic, described below.

The overview does not address projects currently under consideration by the Commission. It does, however, address project approved/obligated by the Commission within the latest reporting period.

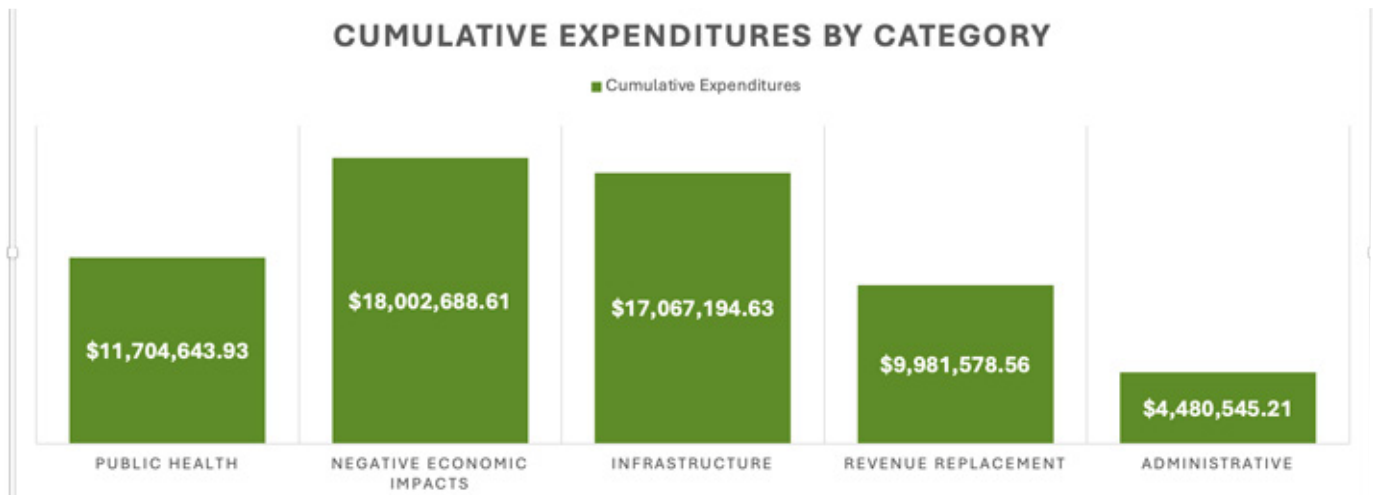


OVERVIEW

USES OF FUNDS

The following provides an overview of projects utilizing ARPA/SLFRF grant funds category by category, of expenditures made by the Jefferson County Commission within the 2023-24 reporting period. Expenditures to date can be seen in the chart below.

In the 2023-2024 reporting period, 8 additional projects focusing on Negative Economic Impacts and Infrastructure were identified and obligated to further the recovery efforts from the COVID-19 pandemic. This overview does not reflect projects still under consideration by the Jefferson County Commission nor does it reflect ongoing projects begun in the last reporting period. Those are included in the Project Inventory section of this report.



Expense Category 2 - Negative Economic Impacts

ARPA-080 Jefferson County Greenways and Outdoor Recreation Enhancements Project (Sub-category 2.22)

\$2,000,000 for maintaining, enhancing, and expanding the publicly accessible outdoor recreation space across Jefferson County. These actions are intended to address the negative impacts of the COVID-19 health emergency by ensuring that the County has the necessary quantity and quality of recreational spaces to support the physical, mental, and emotional well-being of residents.

ARPA-086 Habitat for Humanity’s Affordable Homeownership Development Program (Sub-category 2.18)

\$3,000,000 for homeownership opportunities for households negatively or disproportionately impacted by the COVID-19 pandemic. The program intends to provide homeownership opportunities to households at or below 80% of the Jefferson County Area Median Income.



OVERVIEW - USES OF FUNDS CONTINUED

ARPA-124 Daniel Payne Legacy Foundation (DPLF) Grocery Program (Sub-category 2.1) \$472,782.96 for the DPLF to serve a greater selection of foods, including fresh produce, meats, and other perishables to provide a healthier variety of foods to the local community, which is in an existing food desert thus mitigating the continuing negative impacts of the existing food insecurity crisis.

Expense Category 5 – Water, Sewer, and Broadband Infrastructure:

ARPA-070 2024 AMP07-Americana Dr Comprehensive Rehab (Sub-category 5.5) \$1,360,000 is obligated for comprehensive rehabilitation of the sewer water mains and service laterals to eliminate extraneous water from entering the system to eliminate sewer spills being expended by the Jefferson County Department of Environmental Services in response to COVID-19.

ARPA-072 2024 AMP08 – Cleburn Ave Comprehensive Rehab (Sub-category 5.5) \$3,800,000 is obligated to Cleburn Ave for the comprehensive rehabilitation of the sewer water mains and service laterals to eliminate extraneous water from entering the system to eliminate sewer spills being expended by the Jefferson County Department of Environmental Services in response to COVID-19.

ARPA-074 2020 AMP08 RB – CSX Railroad Ave SSO Abatement (E2109) REBID (Sub-category 5.5) \$1,600,000 has been obligated for the installation of approximately 130 LF of 60” jack and bore steel casing with 10” ductile iron carrier pipe and 270 LF of sewer replacement adjacent to the tracks expended by the Jefferson County Department of Environmental Services in response to COVID-19. Furthermore, the project will prevent sanitary sewer overflows (SSOs) near Railroad Avenue in Tarrant by replacing the partially collapsed pipe under CSX’s railroad tracks.

ARPA-100 Jefferson County Culvert Replacement Project (Sub-category 5.6) \$1,375,682 or \$3,049,016 (allocation is flexible based on final construction costs and the extent of necessity) for the remediation of culverts around the County being expended by the Jefferson County Roads and Transportation Department. This project also includes in-kind replacement of variable sized roadway culverts and wingwalls, and patching and overlay of wearing surface treatments.

ARPA-115 Leeds City Board of Education Stormwater Management Project (Sub-category 5.6) \$500,000 for the Leeds City Board of Education to re-engineer and enclose an existing open storm draining ditch on the campus of Leeds Middle School to mitigate the health and safety hazards posed by the open ditch.



PROMOTING EQUITABLE OUTCOMES

Focusing on Future Resiliency

Promoting equitable outcomes in the community continues to be a high priority for the Jefferson County Commission in the 2023-24 reporting period. Those efforts include targeting Qualified Census Tracts (QCTs) within Jefferson County's geographic boundaries and creating innovative and positive paths to increase access for all constituents. Even before the COVID-19 pandemic, these Qualified Census Tracts were historically disadvantaged but since the pandemic they have been even more disproportionately impacted by its continued economic effects. The Jefferson County Commission sees, and is continually working towards, the opportunities to serve these communities through its COVID-19 recovery efforts. A primary goal of the Jefferson County Commission is to ensure equitable outcomes for the use of ARPA/SLFRF dollars to provide all residents with improved government services, such as emergency responses, and access to beneficial projects, such as increased government services, clean water, improved waste systems, and community centered hub improvements.



Two hallmark projects funded with ARPA/SLFRF grants (which will be further detailed in the Project Inventory section of this plan) are as follows:

- The Daniel Payne Legacy Foundation/Goodr community grocery store opened with the support of ARPA/SLFRF funding from the Jefferson County Commission's US Treasury total allocation. This specific program allocation addresses a critical need for a full-service grocery store in an identified "food desert" providing both free and low-cost groceries to those in need.
- Ambulance Purchase Program using statistical data gleaned from both statewide and local sources, the County was able to identify specific necessities within local public EMS services to replace ambulances that had been utilized well beyond their useful life.

Additionally, the County has focused on assisting in the economic recovery of disproportionately impacted industries including hospitality, tourism, and area nonprofit organizations. Nonprofits, many serving in QCTs, were especially impacted by financial hardships due to the continued economic effects of the pandemic. The Jefferson County Commission has worked, and continues to work, to mitigate these hardships through programs aimed at serving those most-impacted by the continued economic fall-out of the pandemic.

PROMOTING EQUITABLE OUTCOMES - CONTINUED

The Jefferson County Commission recognizes that communities, specifically historically underserved, marginalized, or adversely affected groups, directly impacted from the start of the COVID-19 public health emergency, may not be aware of the services offered by the County. The Jefferson County Commission employs a myriad of mechanisms to raise awareness and improve public knowledge of government transparency and services. The mechanisms used by the County to accomplish its goals of raising awareness include, but are not limited to:

- Livestreaming County meetings on the internet
- County digital newsletter that is delivered every 2 weeks (approximately 5,000 subscribers)
- Micro-targeted social media campaigns through platforms such as Facebook, Twitter, LinkedIn, Nextdoor, and Instagram
- A public-facing dashboard showing details of the County's ARPA/SLFRF projects and related expenditures
- The County's podcast and website
- Local radio, print, and TV advertising campaigns
- Earned media coverage of events and meetings

The combination of the above-listed mechanisms to disperse information intends to reach as many Jefferson County residents and businesses with vital County information as possible. This includes information on ARPA/SLFRF award opportunities, existing and upcoming projects, and progress made through these projects.

Additional information on programs promoting equitable outcomes in Jefferson County may be found at www.jccal.org.

COMMUNITY ENGAGEMENT

Progress Through Participation

Community engagement continues to be an important component in the planning and decision-making processes of the Jefferson County Commission. During the 2023-2024 Recovery Plan period new mechanisms of community engagement have helped to fuel many of the projects and programs that utilize ARPA/SLFRF grant funds.



Specific efforts to improve and enhance community engagement include the following:

The placement of additional cameras and connection points to improve accessibility to the pre- Commission, Commission, and Planning/Zoning meetings. The meetings are accessible on multiple platforms, the County’s website, Facebook page, Twitter, and YouTube site. Additional technology innovations added during the 2023-24 reporting period include a Jefferson County eNewsletter and an interactive AI Chatbot on the County’s website to help citizens find exactly the information they need.

All County meetings are available via both livestream and the County’s meeting archives. These meetings give residents insight on the status, progress, and deliberation of ARPA/SLFRF funded projects.

The digital newsletter introduced in the last reporting period continues to move forward. The current engagement rate is tracking at 74.8% and the subscriber base has grown from 1,500 in the last period to over 4,000 in 2023-24 period. This represents a subscriber growth rate of more than 200% over the last period. Continued on next page.

COMMUNITY ENGAGEMENT - CONTINUED

For large infrastructure projects in the planning phases, the Jefferson County Roads and Transportation Department has expanded its use of public meetings and online digital media to engage the community in commentary regarding pending or in-progress projects. Adding to its community engagement profile the 2023-24 reporting period, Roads and Transportation launched its “clear gov” project page so citizens can see full project plans, budgets, timelines, and subscribe for updates. This program can be accessed here:

<https://www.jccal.org/Default.asp?ID=699&pg=Roads+and+Transportation>

Launched in 2023, the ARPA/SLFR public real-time dashboard continues to provide up to date information on the County’s progress in ARPA/SLFR utilization. The dashboard breaks down the County’s ARPA/SLFR expenditures into clear and concise categories. The fully interactive dashboard can be found here:

<https://arpa.jccal.org/Home/ProgramPerformance>

Jefferson County continues to look at new and better tools to engage with citizens. The addition of the new AI chatbot “Ask JeffCo” is just one example. The Jefferson County Commission is committed to make doing business with Jefferson County as easy and transparent as possible.

LABOR PRACTICES

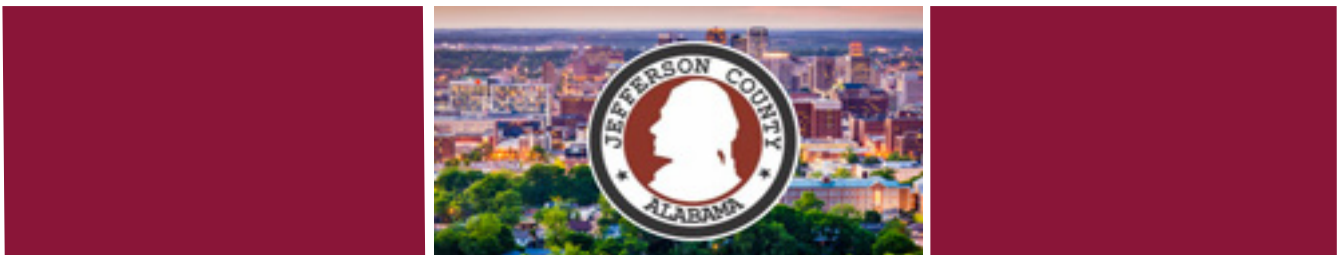
Federal Compliance

Fairness and equity are guiding philosophical principles in Jefferson County’s labor practices. Beyond philosophy, strict adherence to rules set forth by the US Department of Labor and the Alabama Department of Labor, serve to detail and codify Jefferson County’s labor practices.

To ensure adherence to regulations set forth in US Treasury Guidance and Section 2 CFR 200, regarding labor practices, the County instructs each potential sub-recipient through training and specific language in their contracts as follows:

- “Furthermore, among other requirements contained in 2 CFR 200, Appendix II, all contracts made by a recipient or subrecipient over \$100,000 with infrastructure projects that involve the employment of mechanics or laborers must include a provision for compliance with certain provisions of the Contract Work Hours and Safety Standards Act, 40 U.S.C. 3702 and 3704, as supplemented by Department of Labor regulations (29 CFR Part 5).
- “For projects that are over the \$100,000 threshold but under the \$10,000,000 threshold, that do not meet the requirements of conforming to the Davis Bacon act provisions of 29 CFR Part 5, but still must adhere to the Contract Work Hours and Safety Standards Act provisions. Therefore, the Department of the Treasury requires the inclusion in contracts (and amendments) for all water, sewer, or broadband infrastructure projects over \$100,000 the requirements found in 29 CFR 5.5(b) and 29 CFR 5.5(c).”
- “For projects over the \$10,000,000 threshold, they must adhere to the Davis Bacon act provisions of 29 CFR Part 5, in addition to the additional reporting requirements contained within the Final Rule.”

Jefferson County currently has infrastructure and other capital projects in various stages, from design and contracting to full implementation and closeout in each of the categories referenced above. More detailed information on these projects is included in the Project Inventory section of this report.



In addition to language included in each contract, Jefferson County maintains diligent oversight during the performance period of all contracts. This oversight is designed in adherence with regulations set forth in US Treasury Section 2 CFR 200 and includes ongoing monitoring of the activities of the subrecipients and contractors, detailed review of all invoicing prior to disbursement, and the monitoring of subrecipients, contractors, and beneficiaries completing capital projects, including applicable credentials for compliance with local, state, and federal regulations.

USE OF EVIDENCE

Research and Planning

When considering projects and programs that have been proposed for ARPA/SLFRF funding, Jefferson County employs a varied array of evidentiary sources when analyzing the projected benefits to the community. Additionally, as projects and programs proceed through various stages of proposal, obligation, implementation, and completion, a public facing Dashboard detailing progress is available in real-time at [ARPA-SLFRF Performance Dashboard](#).

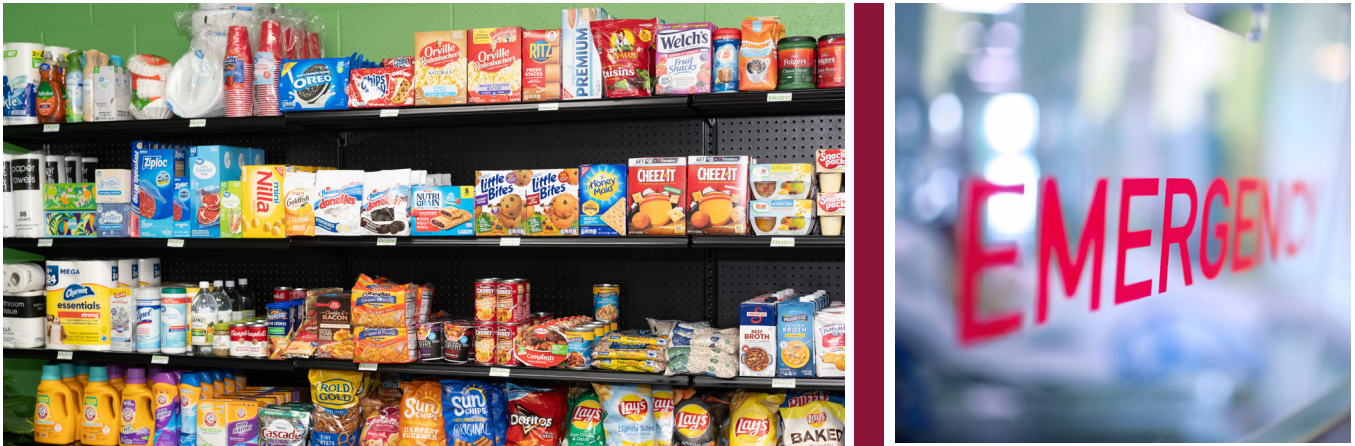
The following reference sources, while not an all-inclusive list, have aided in project and program selection and best practices for process and implementation. They have also provided Jefferson County with detailed statistical reporting to support the efficacy and community benefits achieved by other state and local government entities for similar programs or projects.

- US Treasury [31 CFR Part 35 RIN 1505-AC77] Coronavirus State and Local Fiscal Recovery Funds, Final Rule, [SLFRF Final Rule](#)
- Centers for Disease Control, [CDC.gov](#)
- National Association of Counties, [NACo](#)
- US Department Housing and Urban Development, [HUD.gov](#)
- US Census Bureau, <https://www.census.gov>
- State of Alabama, [Alabama.gov](#)
- Federal Emergency Management Agency, [FEMA.gov](#)
- US Army Corps of Engineers, [ArmyCorp.gov](#)
- US Department of Health and Human Services, [HHS.gov](#)
- US Department of Labor, [USDOL.gov](#)
- Jefferson County Department of Health, [jcdh.org](#)
- Alabama Department of Public Health, [Alabama Public Health](#)
- University of Alabama Birmingham Research Department, [UAB Research](#)
- National Parks Service (Civil Rights Monument), [Civil Rights Monument](#)



USE OF EVIDENCE- CONTINUED

While the reference sources above provided Jefferson County with the regulatory, comparative, and topical information needed to analyze the ultimate benefit of a project or program in the community, the County also relied on trusted local, national, and international news sources to further assist in the selection projects and programs.



The following are examples of the County utilizing evidence in evaluating projects or programs being proposed for ARPA/SLFRF funding:

- **Jefferson County Greenways Commission** - For maintaining, enhancing, and expanding the publicly accessible outdoor recreation space across Jefferson County. These actions are intended to address the negative impacts of the COVID-19 health emergency by ensuring that the County has the necessary quantity and quality of recreational spaces to support the physical, mental, and emotional well-being of residents.
- **Daniel Payne Legacy Village Foundation Grocery Store** - Using census data to identify both QCT's (Qualified Census Tracts) and verified food desert information, Jefferson County, in close partnership with the Daniel Payne Legacy Village Foundation, was able to determine the veracity of locating a no/low-cost grocery store within the Daniel Payne Legacy Village. The grocery store has enabled qualified residents in the area to obtain fresh meats and produce close to home where once only convenience store fare was available. The grocery store's presence addresses numerous challenges to health and access in a historically disadvantaged area.
- **Ambulance Purchase Program** - The COVID-19 pandemic created unprecedented strain on the EMS system in Jefferson County. Using statistical data gleaned from both statewide and local sources, the County was able to identify specific necessities within local public EMS services to replace ambulances that had been utilized well beyond their useful life. The acquisition of ambulances under this program assures a higher level of resiliency in serving the needs of the public well into the future.

The information in the examples above is presented to demonstrate the use of evidence of the references listed at the beginning of this section. The Project Inventory section of this report will cover all projects and programs utilizing ARPA/SLFRF dollars.

It is Jefferson County's ultimate goal to leverage the best information available to make informed decisions on how ARPA/SLFRF dollars are allocated for not only the overall current benefit of the community but also in building resiliency to meet the challenges of exceptional situations that will occur in the future.

TABLE OF EXPENSES BY EXPENDITURE CATEGORY

2023-2024 Reporting Period

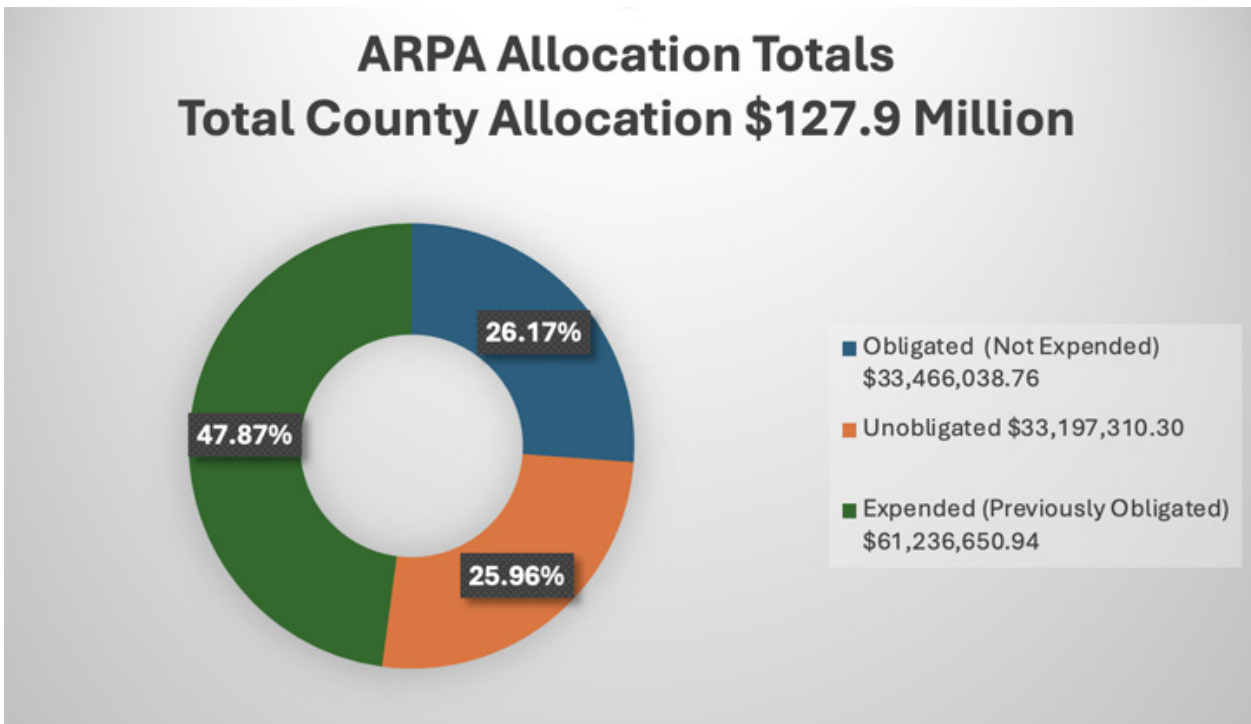
Sub-Category Name	Expenditure Category	Cumulative Expenditures
	1: Public Health	
Personal Protective Equipment	1.5	\$ 8,820.00
Community Violence Intervention	1.11	\$400,084.40
Mental Health Services	1.12	\$1,281,929.26
Substance Use Services	1.13	\$1,810,150.46
Other Public Services	1.14	\$8,203,659.81
	2: Negative Economic Impacts	
Household Assistance: Food Programs	2.1	\$1,195,909.90
Housing Support: Affordable Housing	2.15	\$878,734.62
Housing Support: Other Housing Assistance	2.18	\$680,032.69
Strong Healthy Communities	2.22	\$473,459.32
Assistance to Nonprofits	2.34	\$2,799,289.45
Aid to Tourism, Travel, and Hospitality	2.35	\$11,975,262.63
	5: Infrastructure	
Clean Water: Other sewer infrastructure	5.5	\$12,016,202.78
Clean Water: Stormwater	5.6	\$3,835,836.96
Drinking water: Transmission & distribution	5.11	\$1,215,154.89
Drinking water: Other water infrastructure	5.15	\$0.00
	6: Revenue Replacement	
Provision of Government Services	6.1	\$9,981,578.56
	7: Administrative	
Administrative Expenses	7.1	\$4,480,545.21

PERFORMANCE REPORT

Progress Toward Goals

The 2023-24 Recovery Plan period, July 1, 2023 until June 30, 2024, saw Jefferson County concentrate on long-term recovery and future resiliency in its ARPA/SLFRF funding allocations. As the more emergent aspects of the COVID-19 pandemic passed, Jefferson County has set its sights on long-term infrastructure projects and community improvements in underserved areas of the County.

The 2023-24 reporting year has been a focused time, dedicated to the implementation, execution, and in some cases, closeout of projects and programs carefully planned for the betterment of the citizens of Jefferson County.



A quick reference to the progress of allocation, obligation, and expenditure of ARPA/SLFRF funds can be found at [ARPA/SLFRF Progress Dashboard](#). The dashboard contains information on project progress and expenditure status. The dashboard is updated daily to ensure the most recent information is provided. A full narrative detail on the progress of the County's obligation and expenditure of ARPA/SLFRF funds (through 6-30-2024) is found in the Project Inventory section of this report.

PROJECT INVENTORY

2023-24 Ongoing & Fully Expended Projects

Expenditure Category 1 Public Health



ARPA-102: Radios for 911 Project
Funding amount: \$203,396
Project Expenditure Category: 1.14 Other Public Health Services

Program Overview

This project has funded the purchase of radios for the County’s first responders and other public safety agencies to address the public health needs of the Jefferson County residents. Overall, Jefferson County EMA is planning, developing, and maintaining an ongoing program of mitigation, preparedness, response, and recovery.

Use of Evidence

To address the needs caused by outdated radios, there is a need to make this capital expenditure to meet the emergency response needs of the County. The radio units needed for the County are depreciated on a five-year schedule. Many can last longer, even up to seven years.

Performance Report

The original allocation for this project has been fully expended for the purpose originally intended.

ARPA-104: Ambulances and Equipment Acquisition Project
Funding amount: \$4,957,882.85
Project Expenditure Category: 1.14 Other Public Health Services

Program Overview

Jefferson County’s EMS systems are in crisis. Much of this has been precipitated by the ongoing COVID-19 pandemic. In large parts of the County, ambulances are not able to respond quickly to emergency medical

PROJECT INVENTORY CONTINUED

calls. Although the emergent factors of the pandemic are largely passed, the EMS system in Jefferson County is left with its substantial continuing effects. This project has allowed the County to better equip and sustain its EMS system performance by providing several of its fire districts with the necessary resources. These include ambulances, stretchers, stair chairs, additional restraints, and striping.

Use of Evidence

The COVID-19 pandemic strained Jefferson County budgets and the increased use of EMS placed greater demands on the system overall. COVID-19 also resulted in a greater need for emergency transportation to hospitals. Over the course of the public health emergency, this accelerated the rate of wear and tear on the EMS equipment. The care of this equipment is important, but due to the importance of the situation, oftentimes this care was non-existent. The strain the pandemic placed on the capacity of the healthcare system slowed down these facilities' intake of new patients. Challenged by these issues and more, the County is working to update and improve the existing EMS systems to meet the need for safe and reliable emergency transport. Particularly as the area experiences the ongoing effects of the COVID-19 pandemic.

Performance Report

As of the time of this report the remaining allocation for the project is \$475,075.64 with the intent to fully expend by the project's end date. All funds have been used for the originally intended purpose.

ARPA-088: Office of the District Attorney's Community Anti-Violence Program

Funding Amount: \$600,000

Project Expenditure Category: 1.11 Community Violence Interventions

Program Overview

The Office of the District Attorney's Community Anti-Violence Program is seeking to provide for the expansion of public safety personnel and programming aimed at reducing recidivism rates for first-time offenders. Funds are to be expended for the use of supplies and support of Certified Victim Service Officers and the Victim Service Office Director for the Certified Victim Service Officers (CVSOs) Program; in addition to payroll and purchase of iPads and related software for a RESET Program Coordinator.

Use of Evidence

The District Attorney's Office for the Tenth Judicial Circuit of Alabama, located in Jefferson County, serves a population of more than 659,000 people including 27 Police Departments covering 1,124 square miles. The DA's office "Homicide Map" found a marked increase in homicide suspects with a pre-existing history of domestic violence. In 2020, analysts found that 53% of homicide suspects had a history of domestic violence, increasing to 74% in 2021 with the majority of these instances occurring in underserved populations. There is a significant need to address violent crime and provide services to those victims of violent crimes.

Performance Report

At the time of this report, \$400,084.40 of the original allocation has been expended with the remaining funds of \$199,915.60 slated to be expended prior to the project's completion date.

PROJECT INVENTORY CONTINUED

ARPA-054: Substance Abuse Services

Funding amount: \$2,279,406.80

Project Expenditure Category: 1.13 Substance Use Services

Program Overview

The pandemic has only precipitated the lingering issues of stress, anxiety, and various stigmas in the most vulnerable populations of the county. The Substance Use Services Support Program will provide funding at a minimum of \$50,000 and no greater than \$750,000 on a reimbursement basis to eligible nonprofit organizations and Special District Governments as defined by the U.S. Census Bureau, to assist with mitigating the negative health effects of the COVID-19 pandemic.

Use of Evidence

The CDC found that 13 percent of adults started, or increased, substance use to cope with stress related to COVID-19, and 26 percent reported having symptoms of trauma and stressor related disorder (TRSD) related to the pandemic as well. To address the needs of the County as it related to substance abuse issues, the County has issued awards to 9 eligible entities.

Performance Report

At the time of this report, \$1,810,150.46 has been expended. The remaining amount of \$469,256.34 is slated for its intended program use and is anticipated to close-out within the year of 2025.

ARPA-052: Mental Health Services Support

Funding amount: \$2,074,086.78

Project Expenditure Category: 1.12 Mental Health Services; 1.14 Other Public Health Services

Program Overview

The Mental Health Services Support program provides mental health services for adults with Serious Mental Illness (SMI) and children/adolescents with Serious Emotional Disturbance (SED). Both of which are in response to the COVID-19 pandemic and in an effort toward a long-term recovery from the effects of the pandemic itself. The program hopes to provide these necessary services for residents within Jefferson County through providing funds to 12 eligible entities.

Use of Evidence

This program provides funding at a minimum of \$50,000 and no greater than \$750,000 on a reimbursement basis to eligible nonprofit organizations and a Special District Government as described by the U.S. Census Bureau. This is to assist with the mitigating health effects of the pandemic and negative economic impact that may have exacerbated mental health issues throughout this time as well. To be able to continue to provide adequate services, several entities have opted for projects that address needs to their facilities, including expansions or rehabilitations. These expenditures are listed under expenditure category 1.14 Other Public Health Services.

Performance Report

At the time of this report, \$1,281,828.26 (excludes capital expenditures) has been expended. The remaining amount of \$280,627.02 is slated for closeout within 2025.

PROJECT INVENTORY CONTINUED

Expenditure Category 2 Negative Economic Impacts



ARPA-080 Jefferson County Greenways and Outdoor Recreation Enhancements Project

Funding Amount: \$2,000,000

Project Expenditure Category: 2.22 Strong Healthy Communities Neighborhood Features that Promote Health and Safety

Program Overview

For maintaining, enhancing, and expanding the publicly accessible outdoor recreation space across Jefferson County. These actions are intended to address the negative impacts of the COVID-19 health emergency by ensuring that the County has the necessary quantity and quality of recreational spaces to support the physical, mental, and emotional well-being of residents.

Use of Evidence

This project has been designed to benefit all residents of Jefferson County and the general public with the goal of improving the physical, mental, and emotional well-being of Jefferson County residents by enhancing the County's outdoor recreation infrastructure and support systems.

Performance Report

This expenditure is providing funding for the maintenance and expansion of publicly accessible outdoor recreation space across Jefferson County. Expenditures to date are \$473,459.32 with remaining funds obligated of \$1,526,540.68.

ARPA-086 Habitat for Humanity's Affordable Homeownership Development Program

Funding Amount: \$3,000,000

Project Expenditure Category: 2.15 Housing Support – Other Housing Assistance

Program Overview

For homeownership opportunities for households negatively or disproportionately impacted by the COVID-19 pandemic. The program intends to provide homeownership opportunities to households at or below 80% of the Jefferson County Area Median Income.

Use of Evidence

The Jefferson County Habitat for Humanity Affordable Homeownership Development Program to develop and expand affordable homeownership units throughout Jefferson County. This funding intends to provide homeownership opportunities for up to 30 families that meet Federal Home Program Income and Occupancy restrictions.

PROJECT INVENTORY CONTINUED

Performance Report

This expenditure is creating home ownership opportunities for up to 30 families that meet the Federal Home Program Income and Occupancy restrictions across Jefferson County. As of this date, \$878,734.62 has been expended. The remaining funds obligated are \$2,121,265.38.

ARPA-124 Daniel Payne Legacy Foundation Grocery Program

Funding Amount: \$472,782.96

Project Expenditure Category: 2.1 Household Assistance Food Programs

Program Overview

For the DPLF to serve a greater selection of foods, including fresh produce, meats, and other perishables to provide a healthier variety of foods to the local community, which is in an existing food desert thus mitigating the continuing negative impacts of the existing food insecurity crisis.

Use of Evidence

The establishment of the community grocery store will allow the Daniel Payne Village Foundation to serve a greater selection of foods.

Performance Report

The program is currently underway with the anticipated closeout prior to November 2025. As of this date, no funds have been expended on this program

ARPA-039: Jefferson County Affordable Housing Rehabilitation Program

Funding amount: \$3,000,000

Project Expenditure Category: 2.18 Housing Support: Other Housing Assistance

Program Overview

The Affordable Housing Rehabilitation program focuses on rehabilitation of existing affordable housing in Jefferson County, Alabama. The County has identified over 60 homeowners who cannot afford to pay for essential repairs to their homes due to their income status. Some of these housing conditions are unsafe. Many of the repairs necessary were delayed due to the COVID-19 pandemic, when these citizens were concerned about having these repairs completed. This award will align ARPA/SLFRF with the County's Community Development Block Grant (CDBG) program to make an investment in affordable housing.

Use of Evidence

Of the 67 homeowners in the county who cannot afford to repair their homes, eighty-five percent of them are seniors and considered a vulnerable population. The delay in repairs has created a backlog and these community members are now living in less-than-ideal conditions. The repairs include, but are not limited to HVAC system repairs, ADA modifications, and electrical repairs. Also, by investing in these homes, Jefferson County's Community Development Block Grant (CDBG) 23 home waiting list can be retired, at an average of \$35,000 per unit. The remaining \$1,535,000 will be used to target other eligible homeowners within the County.

Performance Report

At the time of this report, 3 households have had necessary repairs started or completed on their homes. As of this date, \$680,032.69 has been expended. The remaining funds obligated are \$2,319,967.31.

PROJECT INVENTORY CONTINUED

ARPA-009: Birmingham-Jefferson Convention Complex - Capital Improvements

Funding amount: \$ 6,000,000

Project Expenditure Category: 2.35 Aid to Tourism Travel and Hospitality

Program Overview

This program intends to assist the Birmingham-Jefferson Civic Center Authority (BJCC) in reopening its venues and increasing the number of events to pre-COVID levels. Due to the impacts of the COVID-19 pandemic, the BJCC has focused on payroll and has been forced to use financial reserves to maintain minimal maintenance and upkeep levels. Additionally, this program assists in the recoupment of lost revenue due to the pandemic, and creating opportunities for economic recovery in the travel, tourism, and hospitality sectors of Jefferson County. The BJCC project aids a planned expansion or upgrade of tourism, travel, and hospitality facilities delayed due to the pandemic.

Use of Evidence

Tourism in Jefferson County plays a vital role in job creation and economic activity. Initial revenue loss calculations indicate that the BJCC (Birmingham-Jefferson Civic Center Authority) may have suffered revenue losses over \$51 million since the start of the COVID-19 public health emergency. To help tourism thrive in Jefferson County, it was identified that the Civic Center required significant capital improvements to incentivize tourism from contracting with the Authority. To be able to secure new agreements, the Civic Center needed to undergo an expansion of its facilities which was delayed due to the COVID-19 public health emergency.

Performance Report

This project currently has \$475,262.63 in expenditures. Large capital projects are still in the development phase with anticipated completion by 2026.

ARPA-133: YMCA Roebuck Community Revitalization Project

Funding amount: \$1,870, 000.00

Project Expenditure Category: 2.23 Strong Healthy Communities: Demolition and Rehabilitation of Properties

Program Overview

The Northeast YMCA, located in the Roebuck community, is proposing to construct a large addition to, and renovating, the existing YMCA structure. Once complete, the YMCA will partner with local organizations to ensure community access to vital resources. Currently, the Roebuck neighborhood has fallen into a state of economic depression. The local schools are not ranked highly and there are over twenty predatory title loan and pawn shops within two miles of the Northeast YMCA.

Use of Evidence

The residents of Roebuck, whose average household income is \$55,182, need access to resources such as affordable housing, quality healthcare, and educational programming for children.

Performance Report

The project is in the planning phase but currently there are no expenditures and no performance to report.

PROJECT INVENTORY CONTINUED

ARPA-078: Civil Rights District Assistance Program

Funding amount: \$ 2,691,644.20

Project Expenditure Category: 2.34 Assistance to Impacted Nonprofit Organizations

Program Overview

The National Civil Rights Monument and 4th Avenue Business District experienced severe economic hardship during the COVID-19 Pandemic. The negative economic impacts persisted following the pandemic. This program is designed to provide support to the organizations within the geographic area of the National Civil Rights Monument and 4th Avenue Business District.

Use of Evidence

Extensive research into attendance numbers and revenue was conducted by the County in order to document the steep drop off in support for the National Civil Rights Monument and 4th Avenue Business District. Using this research, need was established which formed the basis for the assistance program.

Performance Report

This project currently has \$1,840,599.45 in expenditures with a remaining obligated amount of \$851,044.75.



PROJECT INVENTORY CONTINUED

Expenditure Category 5 Infrastructure



ARPA-064: AMP11 Fulton Ave Comprehensive Rehab Project

Funding amount: \$3,827,354.19

Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure

Program Overview

The Fulton Ave Comprehensive Rehabilitation Project is seeking to complete a comprehensive rehabilitation of the sewer mains, service laterals, and manholes. This will help to eliminate extraneous water from entering the system. This funding intends to provide clean water to the project service area.

Use of Evidence

The scope of work for this program includes the rehabilitation of approximately 564 sanitary sewer laterals with cured-in-place liner, replacement of 40 laterals with excavation, over 100 cleanout installations, 6,737 linear feet of 8-inch cured-in-place liner, 330 vertical feet of manhole rehabilitation, and asphalt paving and restoration work. The Environmental Services Department in Jefferson County is responsible for collecting, transporting, and treating sanitary sewage throughout the County. The Department maintains over 3,200 miles of sewer lines, 178 pumping stations, and 9 water reclamation facilities. This sewer system serves around 480,000 residents of the County with the potential to treat nearly 200 million gallons of sewage per day.

Performance Report

The project has expended \$3,468,002 and is moving towards completion by July 2024.

ARPA-066: Miscellaneous Comp Rehabilitation Contract 2

Project Funding Amount: \$2,570,400

Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure

Program Overview

The 2022 AMP13- Misc. Comp Rehabilitation Contract 2 (Lance Way, Walker Ave, and Lewisburg 1) Project is seeking to complete a comprehensive rehabilitation of the sewer mains and service laterals to eliminate extraneous water from entering the system to eliminate sewer spills being expended by the Environmental Services Department in Jefferson County in response to the COVID-19 pandemic.

Use of Evidence

The Environmental Services Department in Jefferson County is responsible for collecting, transporting, and treating sanitary sewage throughout the County. The Department maintains over 3,200 miles of sewer lines, 178 pumping stations, and 9 water reclamation facilities. This sewer system serves around 480,000 residents of the County with the potential to treat nearly 200 million gallons of sewage per day.

PROJECT INVENTORY CONTINUED

Performance Report

The project has expended \$2,512,485.88 and is moving towards completion by July 2024.

ARPA-68: 2021 AMP01 Highway 150 I-459 Force Main Renewal

Project Funding amount: \$1,660,000

Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure

Program Overview

The Highway 150 I-459 Force Main Renewal Project Program seeks to provide comprehensive rehabilitation of the sewer mains and service laterals to eliminate extraneous water from entering the system. This will help to eliminate sewer spills. This project will improve the condition of the Hwy 150 I-459 Pump Station force main by renewing deteriorated pipe segments to protect against corrosion in the future.

Use of Evidence

This project consists of approximately 1,700 LF of trenchless force main renewal. The Environmental Services Department in Jefferson County is responsible for collecting, transporting, and treating sanitary sewage throughout the County. The Department maintains over 3,200 miles of sewer lines, 178 pumping stations, and 9 water reclamation facilities. This sewer system serves around 480,000 residents of the County with the potential to treat nearly 200 million gallons of sewage per day.

Performance Report

The project is currently in progress and has expended \$1,657,897.66.

ARPA-070 2024 AMP07-Americana Dr Comprehensive Rehab

Funding Amount: \$1,360,000

Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure

Program Overview

Comprehensive rehabilitation of the sewer water mains and service laterals to eliminate extraneous water from entering the system to eliminate sewer spills near Americana Drive being expended by the Environmental Services Department in Jefferson County in response to COVID-19.

Use of Evidence

The results of comprehensive testing by the Environmental Services Department in Jefferson County have conclusively established the necessity of this project.

Performance Report

This project is currently in the planning and bidding stage with no funds expended at the time of this report.

PROJECT INVENTORY CONTINUED

ARPA-072 2024 AMP08 – Cleburn Ave Comprehensive Rehab**Funding Amount: \$3,800,000****Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure****Program Overview**

Funds are being obligated to this project for the comprehensive rehabilitation of the sewer water mains and service laterals to eliminate extraneous water from entering the system to eliminate sewer spills on and near Cleburn Avenue being expended by the Environmental Services Department in Jefferson County in response to COVID-19.

Use of Evidence

The results of comprehensive testing by the Environmental Services Department in Jefferson County have conclusively established the necessity of this project.

Performance Report

This project is currently in the planning and bidding stage with no funds expended at the time of this report.

ARPA-074 2020 AMP08 RB – CSX Railroad Ave SSO Abatement (E2109) REBID**Funding Amount: \$1,600,000****Project Expenditure Category: 5.5 Clean Water – Other Sewer Infrastructure****Program Overview**

Obligated for the installation of approximately 130 LF of 60” jack and bore steel casing with 10” ductile iron carrier pipe and 270 LF of sewer replacement adjacent to the tracks expended by the Environmental Services Department in Jefferson County in response to COVID-19. Furthermore, the project will prevent sanitary sewer overflows (SSOs) near Railroad Avenue in Tarrant by replacing the partially collapsed pipe under CSX’s railroad tracks.

Use of Evidence

The results of comprehensive testing by the Environmental Services Department in Jefferson County have conclusively established the necessity of this project.

Performance Report

This project is currently in the planning and bidding stage with no funds expended at the time of this report.

ARPA-058: Gridded Surface Subsurface Hydrologic Analysis (GSSHA) Watershed Modeling**Funding amount: \$8,650,000.00****Project Expenditure Category: 5.6 Clean Water: Stormwater****Program Overview**

Jefferson County provides several critical services. These include general area operations and infrastructure development and maintenance. The continued development and maintenance of local infrastructure is essential for the general well-being of the County residents. The GSSHA Watershed Modeling will develop calibrated hydrologic watershed models utilizing the Army Corps of Engineers (ACOE) Gridded Surface Subsurface Hydrologic Analysis (GSSHA) system for all the watershed drainage basis in Jefferson County,

PROJECT INVENTORY CONTINUED

Alabama excluding the following: Upper and Lower Cahaba River, Little Cahaba River, Patton Creek Cahaba River, Big Black Creek, and Shades Creek.

Use of Evidence

Jefferson County has around 27,500 drainage structures and 292 bridge structures that could need replacements or upgrades due to disasters.

Performance Report

At the time of this report, \$2,990,767.00 has been spent in pursuit of the project objectives.

ARPA-098: Bell Hill Road Project

Funding Amount: \$13,696,612.23

Project Expenditure Category: 5.6 Clean Water: Stormwater

Program Overview

The Bell Hill Road Project is designed to expand one mile of Bell Hill Road which connects Eastern Valley Road with Pocahontas Road adjacent and near I-459, including the installation of a sanitary sewer system to enhance existing infrastructure as a portion of the Jefferson County Stormwater Project. This project will expand the existing two and three lane roadway to a five-lane roadway to handle existing and planned growth in the area while bringing roadway geometric design elements to current standards. Information regarding the progress of the project can be found at Bell Hill Road Project.

Use of Evidence

The expansion of the Bell Hill Road and subsequent installation of a sanitary sewer is necessary to address concerns related to growth and development in the project area due to the increased development of the nearby UAB medical facility and improve stormwater management to meet current standards. The Bell Hill Project intends to update and resolve current issues related to locally affected identifiable existing and new grading, draining, paving, and water and sewer construction.

Performance Report

At the time of this report, No funds have been expended and the project is listed as cancelled.

ARPA-115 Leeds City Board of Education Stormwater Management Project

Funding Amount: \$500,000

Project Expenditure Category: 5.6 Clean Water - Stormwater

Program Overview

For the Leeds City Board of Education to re-engineer and enclose an existing open storm draining ditch on the campus of Leeds Middle School to mitigate the health and safety hazards posed by the open ditch.

Use of Evidence

The Leeds Board of Education re-engineered and enclosed an existing open storm drainage ditch at Leeds Middle School. This project augmented portions of the existing system, replaced others, and enclosed the open portion of the stem to eliminate the health and safety hazards posed by the open draining system on the campus.

PROJECT INVENTORY CONTINUED

Performance Report

The project has been completed and the budget fully expended. The County is currently working towards closeout of the program.

ARPA-076: Sardis Road Project

Funding Amount: \$2,000,000

Project Expenditure Category: 5.11 Drinking Water Transmission & Distribution

Project Overview

The project provides funds to the Birmingham Water Works Board for the upgrading of an existing waterline. This funding intends to improve pressure, flow and fire protection for customers and provide for future growth in the New Bethel Service (NBS) gradient which will be serviced by the Sardis Road project.

Use of Evidence

The Jefferson County Department of Roads and Transportation in concert with the Birmingham Water Works Board have performed extensive testing to determine the necessity of this project.

Performance Report

This project is in the planning and bidding stage and has no expenditures to report at the time of this publication.

ARPA-015: Old Tuscaloosa Highway/Lowetown Road Sewer Improvement

Funding Amount: \$2,052,786.12

Project Expenditure Category: 5.11 Drinking Water: Transmission and Distribution

Program Overview

An increase in industrial and residential development in the project area from both ends of I-59 has required that infrastructure be improved to continue supporting growth of the 310 acres, encompassing both residential and commercial properties, including an industrial park. To address this need, approximately 5000 feet of existing aged 10" ductile iron and PVC with new CL 350 16" waterlines will be required. The work is needed to supply drinking water to the area. The project includes the replacement of connection laterals, valves, service connections and related infrastructure. The completed project will support existing water users and provide adequate additional capacity for planned development.

Use of Evidence

Approximately 310 acres is experiencing significant growth which current infrastructure is unable to support. To remedy current insufficiencies and correct inadequate water pressure, flow, and volume levels transmission pipes must be replaced. Installing a 16" waterline ensures adequate drinking water capacity to the service area, allowing for support of additional expected growth, both residential and commercial.

Performance Report

At the time of this report \$1,215,154.89 has been expended on this project with \$837,631.23 obligated funds remaining.

PROJECT INVENTORY CONTINUED

ARPA-100 Jefferson County Culvert Replacement Project

Funding Amount: \$1,375,682 or \$3,049,016 (Final allocation will be based on necessity)

Project Expenditure Category: 5.6 Clean Water – Stormwater

Program Overview

For the remediation of culverts around the County being expended by the Jefferson County Department of Roads and Transportation. This project also includes in-kind replacement of variable sized roadway culverts and wingwalls, and patching and overlay of wearing surface treatments.

Use of Evidence

The Jefferson County Department of Roads and Transportation has performed extensive testing to determine the necessity of this project.

Performance Report

At the time of this report \$345,069.96 has been expended on this project with \$1,030,612.04 obligated funds remaining.

ARPA-130 Bell Hill Road Sanitary Sewer

Funding Amount: \$4,405,722.85

Project Expenditure Category: 5.5 Clean Water Other Sewer Infrastructure

Project Overview

This project will expand the existing sanitary sewer system between Bell Hill Road and Eastern Valley Road, with Pocahontas Road adjacent and near I-459. The Jefferson County Department of Roads and Transportation has indicated the current sewer system capacity is unable to support the increased residential homes and commercial businesses in the area and the construction of the new UAB regional medical facility. There is additional expected growth in the area this infrastructure will serve in the future. This project is part of a larger project to expand and realign this road and the water/sewer infrastructure below.

The estimated cost of the project is \$4,405,722.85 adding approximately 7600 linear feet of combined forced main and gravity sewer lines.

Use of Evidence

Extensive research of plans in place for additional growth affecting the location of the project was conducted when determining the necessity for the expansion of sewer capacity in the area.

Performance Report

The project has expended \$2,253,872.79 to date and has \$2,151,850.06 in obligated funds remaining.

REFERENCE SOURCES

2023-2024 Recovery Plan

The following information sources provided key data for the compilation of the 2023-2024 Recovery Plan document:

- The Jefferson County Finance Department
- The Jefferson County Manager's Office
- The Jefferson County Department of Community Services
- The Jefferson County Department of Environmental Services
- The Jefferson County Department of Roads and Transportation
- The Jefferson County Public Information Office
- The Jefferson County ARPA Performance Dashboard [ARPA Performance](#)
- [US Treasury Project and Expenditure Reporting Guide \(7/23\)](#)
[US Treasury User Guide - Expenditures Reporting](#)
- US Treasury [31 CFR Part 35 RIN 1505-AC77] Coronavirus State and Local Fiscal Recovery Funds, Final Rule, [SLFRF Final Rule](#)
- Centers for Disease Control, [CDC.gov](#)
- National Association of Counties, [NACo](#)
- IWGA Event Evaluation Report (The World Games) [Quantum Event Evaluation Report](#)
- Jefferson County Department of Health, [jcdh.org](#)